BOARD OF EDUCATION OF THE CITY OF LOS ANGELES Governing Board of the Los Angeles Unified School District

CHILDREN AND FAMILIES IN EARLY EDUCATION

10:00 a.m., Thursday, January 18, 2024

333 South Beaudry Avenue, Board Room, Los Angeles, CA 90017 and
Los Angeles Valley College Library, Study Room 119
5800 Fulton Avenue, Valley Glen, CA 91401 and
2570 E. Foothill Blvd., Los Angeles, CA 91107 and
Arminta Street Early Education Center

Committee Members

Ms. Kelly Gonez, Chairperson Mr. Nick Melvoin, Board Member Ms. Tanya Ortiz Franklin, Board Member

Board Secretariat Contact

Lisa Lopez

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External Members

7911 Goll Avenue, North Hollywood, CA 91605

Anthony Alberto, Parent Jen Baca, SEIU Local 99

Brenda Brown, Teacher/UTLA Early Education Director

Cindy Cardenas, Parent

Paloma Corona, Childcare Provider Carolyne Crolotte, Early Edge California

JunHee Doh, Catalyst California

Jasmin Guerra, Parent

Viken Kazarian, Principal, Arminta Street Early Education

Center

Knarik Khanbabaei, Parent

Dean Tagawa, Executive Director, Early Childhood Education

Division

Method for Accessing the Meeting and Providing Public Comment

There are three ways members of the public may access this Committee Meeting: (1) online (<u>Granicus stream</u> or join the <u>zoom webinar</u>), (2) by telephone by calling (888) 475-4499 and entering the Meeting ID: **847 0526 4926**, or (3) in person.

The Board of Education encourages public comment on the items on this agenda and all other items related to the District. Any individual wishing to address the Board must register to speak using the Speaker Sign Up website: https://boardmeeting.lausd.net/speakers, and indicate whether comments will be provided over the phone or in person. Registration will open 24 hours before the meeting. A maximum of 10 speakers may sign up for general Public Comment, and each speaker will have two minutes to present. Each speaker will be allowed a single opportunity to provide comments to the Committee.

Speakers who do not register online to provide comments may use the following alternative methods to provide comments to Board Members:

- Email all Board Members at boardmembers@lausd.net;
- Mail comments via US Mail to 333 S. Beaudry Ave., Los Angeles, CA 90017; and

• Leave a voicemail message at (213) 443-4472, or fax (213) 241-8953. Communications received by 5 p.m. the day before the meeting will be distributed to all Board Members.

Speakers registered to provide public comments over the phone need to follow these instructions:

- 1. Call (888) 475-4499 and enter Meeting ID: **847 0526 4926** at the beginning of the meeting.
- 2. Press #, and then # again when prompted for the Participant ID.
- 3. Remain on hold until it is your turn to speak.
- 4. Call in from the same phone number entered on the Speaker Sign Up website. <u>If you call in from a private or blocked phone number</u>, we will be unable to identify you.
- 5. When you receive the signal that your phone has been removed from hold and/or unmuted, please press *6 (Star 6) to be brought into the meeting.

Please contact the Board Secretariat at (213) 241-7002 if you have any questions.

AGENDA

III. Closing Remarks

IV. Public Comment

V. Adjournment

Requests for disability related modifications or accommodations shall be made 24 hours prior to the meeting to the Board Secretariat by calling (213) 241-7002.

Materials related to an item on this agenda distributed to the Board of Education are available for public inspection at the Security Desk on the first floor of the Administrative Headquarters, and at:

Board of Education / Board of Education Homepage (lausd.org)

PRESENTATION 1



California's Early Care and Education Landscape

ELSA JACOBSEN

DIRECTOR OF STATE GOVERNMENT RELATIONS, ECEC

JANUARY 18, 2023

Early Care and Education Consortium (ECEC)



A nationwide, non-profit alliance of licensed child care and preschool program providers, education service providers, and state child care associations.

In California, ECEC members **operate 468 centers employing nearly 10,700 educators and staff,** with the capacity to **serve nearly 66,000 children**.

ECEC's mission is to advance policies that strengthen the early care and education (ECE) system and expand access to high-quality ECE programs for all families, particularly those from underserved communities.



California's Early Care and Education Ecosystem

Early care and education (ECE) is provided through a <u>mixed delivery system</u> of center- and family-based programs, many of which are run by community-based organizations and public schools. California's mixed delivery system also includes the federal Head Start and Early Head Start programs.



In California, there are:

14,869 licensed child care centers

28,474 licensed family child care homes



California's Early Care and Education System (Contd.)

California's ECE system serves children from birth through age 12, and in some cases serves older children with exceptional needs.

Some ECE providers offer fullday care, some offer part-day care, and some offer both types of care. In addition, some providers offer care during non-traditional hours.

ECE providers are funded through private tuition, state funding, federal funding and in many cases, a mixture of these sources.



Subsidized ECE Programs

California Alternative Payment Program (CAPP)

California State Preschool Program (CSPP)

CalWORKS Child Care

Emergency Child Care Bridge Program for Foster Children

General Child Care and Development (CCTR) Migrant Alternative Payment Program (CMAP)

Transitional Kindergarten (TK)

- All programs receive state funding. Some also receive federal funding.
- Some programs provide vouchers to families while others have direct contracts with the state.
- The California Department of Social Services (CDSS) administers most programs, while the California Department of Education (CDE) administers TK and CSPP.

^{*}The programs on this slide do not represent an exhaustive list of state-subsidized ECE programs.



Significant ECE Investments in the FY 2023-2024 State Budget

\$1.4 billion over two years to "supplement" reimbursement rates for all subsidized child care providers

 The budget also includes legislative intent language requiring that an alternative reimbursement rate methodology be developed that is built on the recommendations of the California Rate and Quality Workgroup and the Joint Labor Management Committee.

Family Fees Reform

- Waived family fees through September 30, 2023.
- Beginning October 1, 2023, families with incomes below 75 percent of the state median income (SMI) will not be charged fees, and families with incomes above 75 percent of the SMI will pay no more than 1 percent of their monthly income on fees.

Reimbursement Flexibilities

 Extends the hold harmless policy through June 2025, which enables providers to be paid based on enrollment verses attendance.

State Fiscal Outlook and ECE Priorities

California has a projected \$37.9B budget deficit

With this sobering fiscal reality as context, there are **several priorities** that are top of mind for many ECE stakeholders and advocates:

- Preventing cuts to ECE programs, particularly those that could reduce child care and preschool access for families
- Preserving reimbursement rate increases secured in the FY 2023-2024 budget
- Ensuring that the alternative rate methodology is developed
- Ensuring that more new child care slots are released in keeping with the promise of the Governor and the Legislature to reach 200K new slots by 2025



UPK Mixed Delivery Quality and Access Workgroup

Established pursuant to Education Code Section 8202.6, which requires the Superintendent of Public Instruction, in consultation with the Director of Social Services and the Executive Director of the State Board of Education (SBE) to convene a universal preschool (UPK) mixed-delivery statewide interest holder workgroup



Members include representatives from:

County offices of education, contracted state preschool programs, TK programs, tribal preschool programs, educators, the Commission on Teacher Credentialing, First 5, resource and referral programs, alternative payment programs, contracted general child care programs serving preschool-age children, Head Start, private center-based preschool providers, licensed family child care providers, researchers and child development experts



Charge of the UPK Mixed Delivery Quality and Access Workgroup

- 1. Provide recommendations on best practices for increasing access to high-quality universal preschool programs for three- and four-year-old children offered through a mixed-delivery model that provides equitable learning experiences across a variety of settings.
- 2. Provide recommendations to update preschool standards pursuant to *EC* Section 8203 to support equitable access to high-quality preschool and transitional kindergarten programs through the mixed-delivery model and across all appropriate settings and funding sources.
- 3. Ensure that recommendations are in alignment with the work of the Master Plan for Early Learning and Care, without recommending new system changes that create increased state or local costs to offer preschool across the mixed-delivery system.
- *A report with the recommendations of the Workgroup will be delivered to the appropriate fiscal and policy committees of the Legislature and the Department of Finance by March 31, 2024.



Transitional Kindergarten (Background)

The Kindergarten Readiness
Act of 2010 gradually changed
the kindergarten entry date
from December 2 to
September 1 to ensure that
children would enter
kindergarten at age 5 by 2014.

The Act also created transitional kindergarten (TK), the first year of a two-year kindergarten experience.

TK was initially available to children who had their fifth birthday between September 2 and December 2.



Transitional Kindergarten Expansion

- The FY 2021-2022 budget agreement established a plan to gradually expand TK eligibility to all four-year-olds by FY 2025-2026:
 - 2022–23 school year: children who turn 5 between September 2 and February 2 are eligible
 - 2032–24 school year: children who turn 5 between September 2 and April 2 are eligible
 - 2024–25 school year: children who turn 5 between September 2 and June 2 are eligible
 - In the 2025–26 school year, and in each school year thereafter, children who turn 4 by September 1 are eligible



Transitional Kindergarten Expansion (Contd.)

- ➤ The FY 2021-2022 budget agreement includes additional provisions pertaining to TK:
 - Requires an average TK classroom enrollment of no more than 24 students at each school site
 - Requires an adult-child ratio of 12:1 for the 2022-23 school year, and a ratio of 10:1 beginning in 2023-24 to the extent that funding is available.
 - ✓ Implementation of the 1:10 ratio requirement has since been pushed to the 2025-26 school year.



Transitional Kindergarten Expansion (Contd.)

- The FY 2021-2022 budget agreement also provided **one-time funding** to support TK expansion:
 - Facilities support: \$490 million to construct or retrofit early education facilities (including full-day kindergarten, transitional kindergarten, or school district operated CSPP facilities)
 - Planning and implementation support: \$200 million for local education agencies that operate kindergarten programs. Funds could be used for costs associated with creating or expanding Transitional Kindergarten (TK) or California State Preschool (CSPP) programs.
 - Workforce support: \$100 million for LEAs to train and increase the number of highly qualified TK and CSPP teachers.



Adjustments to the TK Program

- ➤ The FY 2023-24 budget agreement made several adjustments to the TK Program:
 - Extended a teacher qualifications deadline: Extended the deadline for credentialed teachers (in the TK program) to have earned 24 units, or its equivalent, or a child development teacher permit or an early childhood education specialist credential, from August 1, 2023 to August 1, 2025.
 - Early enrollment: For the 2023-24 and 2024-25 fiscal years, enables LEAs to enroll children in TK classrooms whose fourth birthday falls between June 2 and September 1.
 - ✓ This "early enrollment" of children is only permissible if classrooms including these children have a 1:10 adult-student ratio and maintain a class size that is at, or below, 20 students.



Unintended Consequences of TK Expansion

As TK has expanded, families have withdrawn from community-based programs at unpredictable rates. Providers who have lost four-year-olds to TK have struggled to keep classrooms open and to serve remaining families in their care.

The loss of 4-year-olds from these programs has also resulted in tuition increases for remaining families and reduced access to care for both subsidy and private pay families.

To make child care budgets work, tuition is needed from three-and four-year-old classrooms, where adult-child ratios are higher.

Care for younger children is more expensive to provide due to the developmentally appropriate lower adult-child ratios, and it is often difficult for families to cover the full cost of this care.

Current state reimbursement rates underfund infant-toddler care.



Additional Context Regarding TK Expansion

Many community-based providers provide full-day, full-year programs to meet the needs of parents who work or go to school full time and during non-traditional hours.

In addition, families may prefer a community-based provider for multiple reasons, such as the providers' ability to speak their home language, proximity to families' work or home, or preference for a home-based setting.

Despite the benefits offered by community-based providers, it is difficult for them to compete with TK programs that are free of cost to families.

While the TK program allows for community-based providers to offer wraparound services through the Expanded Learning Opportunities Program (ELOP), the per child reimbursement is insufficient, and there are logistical hurdles to providing the services.



Mixed Delivery Pre-K Programs

In states such as Michigan, New Jersey, North Carolina, and Pennsylvania, families can access public pre-K at both community-based child care providers and public schools.

States such as Colorado,
Florida, and Georgia offer free
pre-K for all 4-year-olds
regardless of family income in a
variety of settings.



Mixed Delivery Pre-K Programs (Contd.)

- > Pre-K program administration models vary among states:
 - In states such as Colorado, Florida, Georgia, North Carolina, and Pennsylvania, providers contract directly with a state or local agency to offer pre-k services.
 - In states such as **New Jersey, Texas, and Vermont**, school districts administer funding for pre-k and can contract with community-based organizations to offer pre-k, as well as to provide pre-K services through public schools.



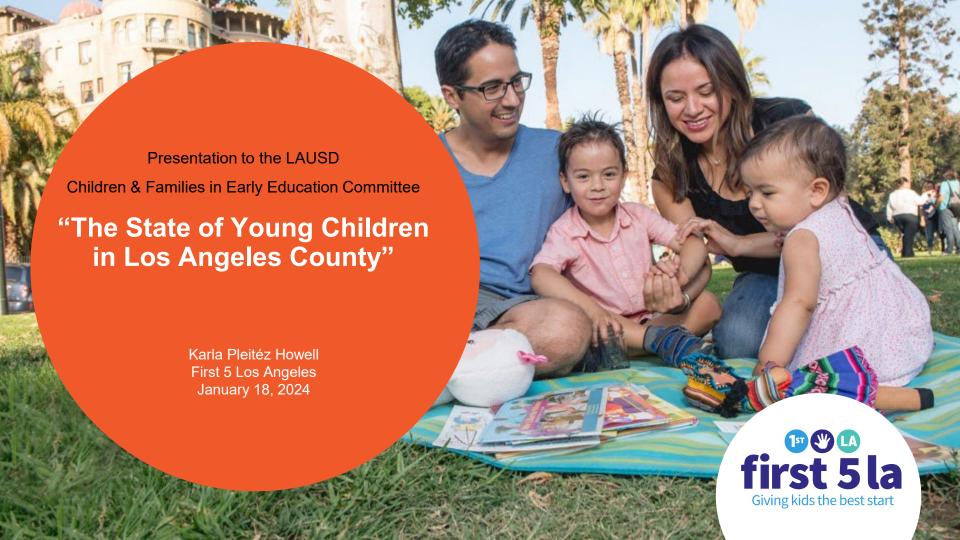
California State Preschool Program

- The California State Preschool Program (CSPP) can be considered a mixed delivery program, as both community-based providers and school districts may participate.
- It is noteworthy that family child care providers are only eligible to participate if they are part of Family Child Care Home Education Networks (FCCHENS), and the program is neither open to all families, regardless of income, nor free.
- Certain CSPP program requirements have made it challenging for some community-based providers to participate in the program.
- New CSPP slots (for community-based providers) have not been made available since 2020.
- ➤ Ultimately, CSPP is not currently leveraging the full diversity and strength of community-based providers. In addition, even with the existence of CSPP, the unintended consequences of TK remain.



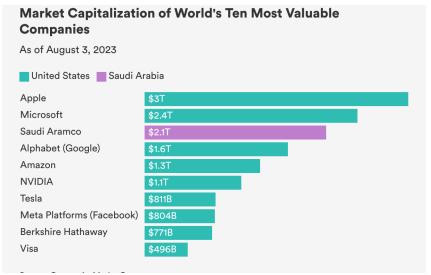
Questions?

PRESENTATION 2



The global context is significant for children in Los Angeles







First 5 LA

Public agency created by voters in 1998, part of a F5 state network

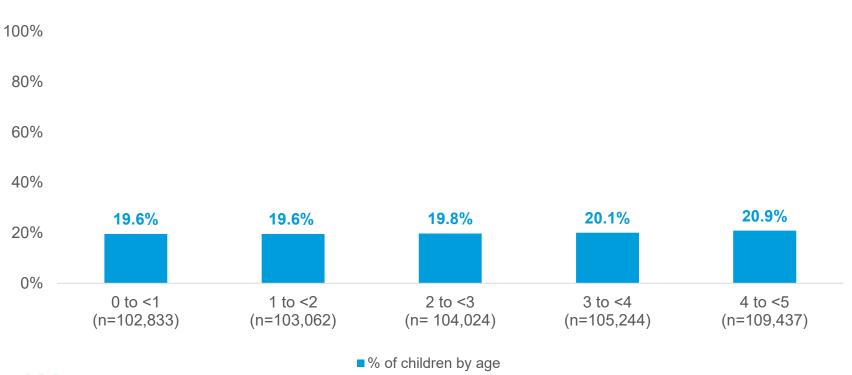




We advocate for children and their families, amplify community voice and partner for collective impact so that every child in Los Angeles County reaches their full developmental potential throughout the critical years of prenatal to age 5.

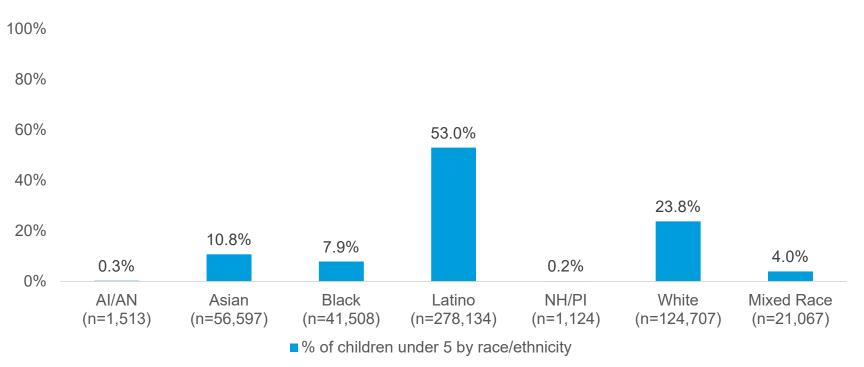


There are approximately 525,000 children under age 5 in L.A. County that are relatively evenly distributed across age



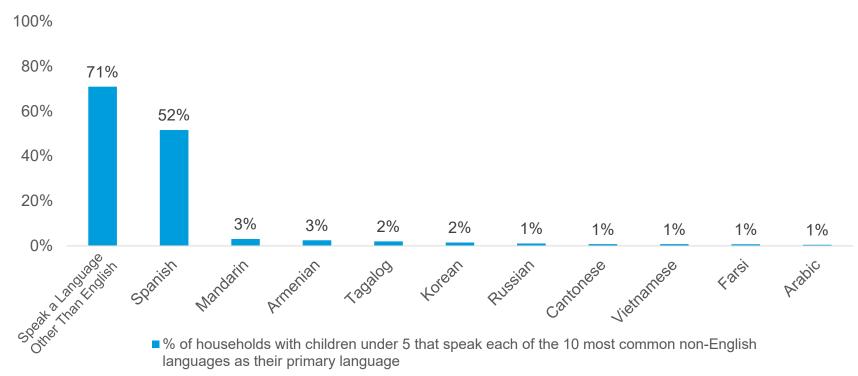


3 out of 4 children under 5 in L.A. County are children of color, and more than half are Latino





Nearly 3 out of 4 L.A. County households with children under 5 speak a primary language other than English





Source: ACS 2021 1-yr Public Use Microdata Sample (PUMS)

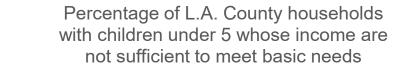
Note: Percentage rounded to the nearest percent.

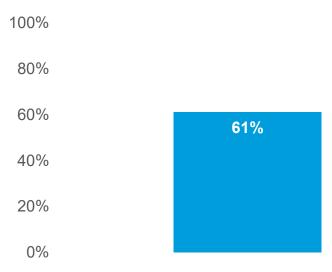
More than half of L.A. County households with children under 5 lack sufficient income to meet basic needs

In 2019 there were

243,644

L.A. County households with children under 6 whose income was insufficient to meet basic needs







Source: The Real Cost Measure in California 2021, United Ways of California. Note: estimates are based on ACS 2019 estimates as analyzed by Catalyst California. The Real Cost Measure (RCM) accounts for cost of living such as housing, food, child care, health care, transportation, and taxes. For example, the L.A. County RCM for a household with 2 adults preschooler, and 1 school-aged child is \$95,112.

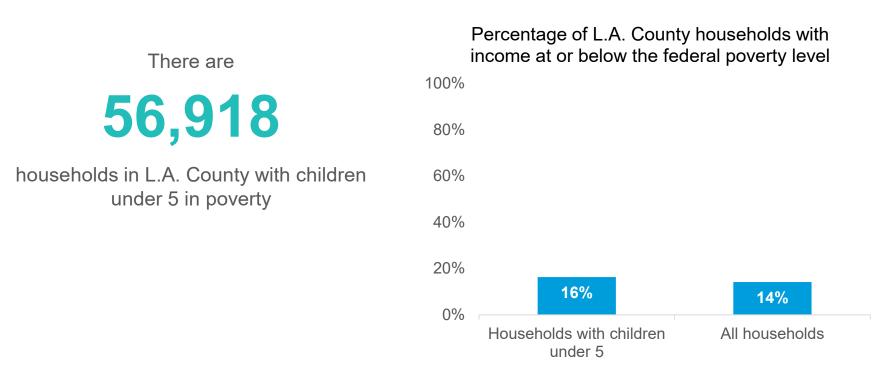
More than half of L.A. County renter households with children under 5 are rent-burdened

Percentage of renter households with children under 5 that are rent-burdened in L.A. county L.A. County renter households with 100% children under 5 on average spend 80% 34% 60% 59% of their income on rent. 40% 20% 0%



Source: ACS 2021 1-yr Public Use Microdata Sample (PUMS)
Note: Rent-burden defined as paying 30% or more of income on rent

1 in 6 L.A. County households with children under 5 have income at or below the federal poverty level





Source: ACS 2021 1-yr Public Use Microdata Sample (PUMS)

Note: Poverty is defined as having income at or below 100% of the federal poverty level.

First 5 LA – FOCUS and Learnings

Learnings:

- Qualitative Data
- Mixed Delivery System

GOALS	OBJECTIVES	STRATEGIES	TACTICS
hildren prenatal o age 5 and their milies have their asic needs met.	- Infant Mortality Reduce - Poverty - Housing Insecurity	Catalyze public policles efforts at the local, state, and federal levels that prioritize the needs of children prenatal to age 5 and their families.	On an ongoing basis, identify and refine the tactics that advance our goals, objectives and strategies.
hildren prenatal o age 5 have nurturing elationships and nvironments.	- Supports for Maternal Depression Increase - Choices for Healthy Foods - Parks & Open Space	Collaborate with partners to strengthen public systems, services, and supports for children prenatal to age 5 and their families.	Universal Parameters: Alignment and Potential Impact Equity-Driven Planning Process
Children prenatal o age 5 have a olid foundation for vell-being, lifelong earning and success.	Increase Increase - Early Care & Education - Early Intervention Services - Culturally Affirming Services	Partner with communities to collaboratively grow a social movement that elevates the needs of children prenatal to age 5 and their families.	Cost-Benefit and Sustainability



Opportunities to Lead: Uplift Every Child's Full Potential

- Mixed Delivery System a system of early childhood education services that are delivered through a variety of providers, programs, and settings.
- LAUSD Role in the Early Learning Ecosystem – partnership and scaling programs.
- Deepening Implementation of UTK
- Opportunities to learn a second language
- Mental Health and social emotional learning







PRESENTATION 3

LAUSD PRESENTATION MIXED DELIVERY Universal Preschool Los Angeles

Jan 18, 2024

Michael Olenick, Ph.D.

President & CEO, Child Care Resource Center







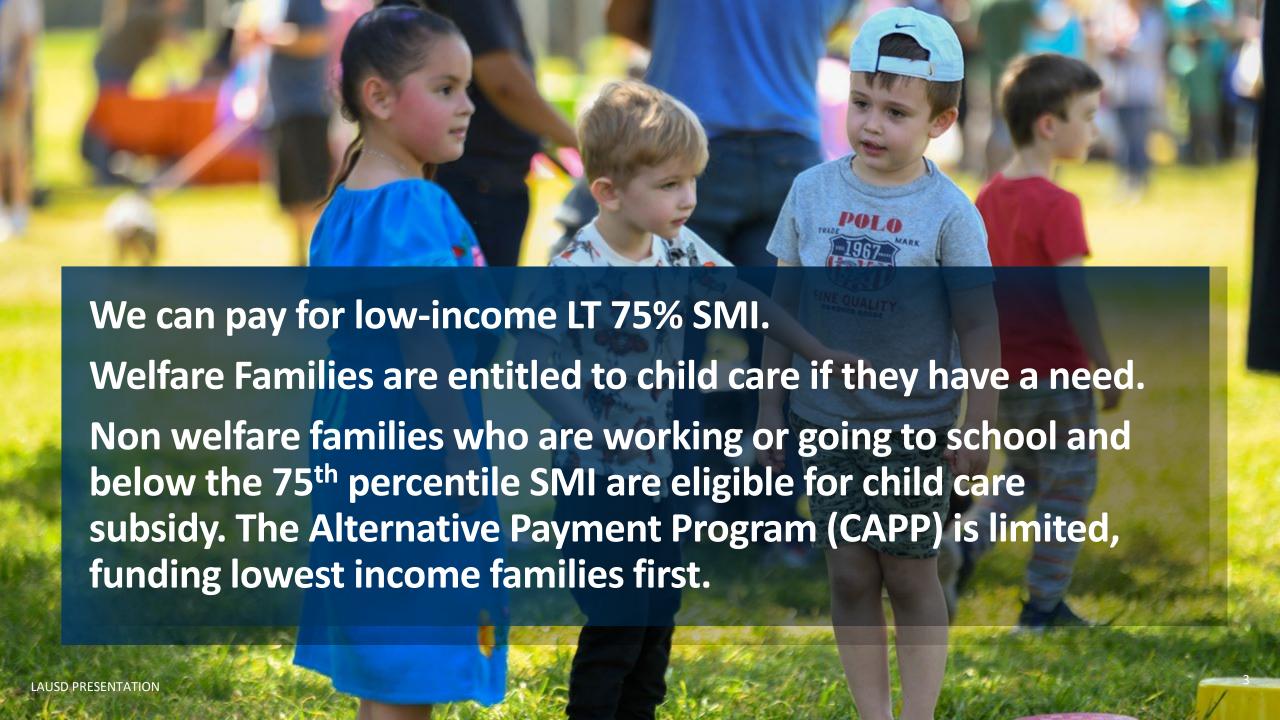
Introduction



1978 – Resource & Referral (R&R) funded in CA in to support parents looking for child care. AP funded to financially support working families.

We are one (1) of 8 R&Rs in LA County; and 1 of 11 Agencies that pay for low-income parents' childcare. We all belong to the Child Care Alliance of Los Angeles (CCALA).

Six (6) of the 8 R&Rs cross the LAUSD Boundaries. There are 1,437 Licensed Centers and 1,466 Licensed Large Family Homes, 687 Small Family Homes within LAUSD boundaries.

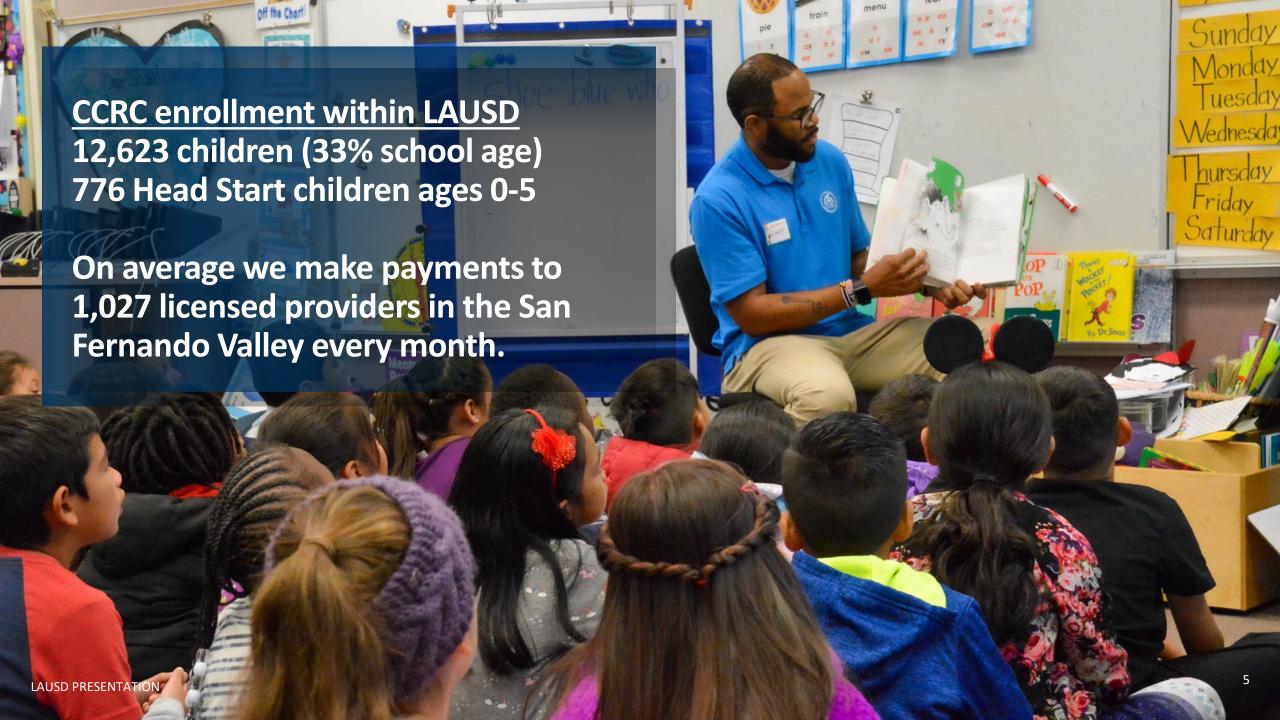


Every R&R in the county participates in a Quality Support System and coaches/mentors' providers to increase quality.

All also provide training on Trauma through 2 different contracts – one through the Foster Care Bridge program and a second through CCPU.



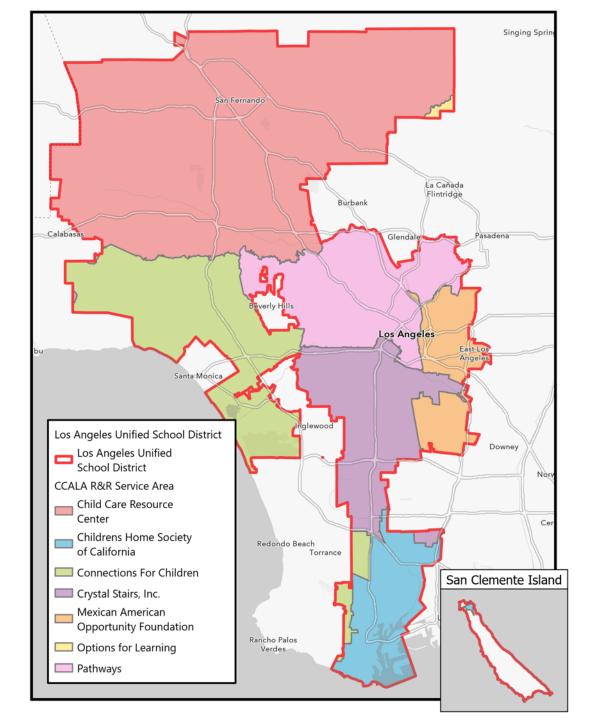




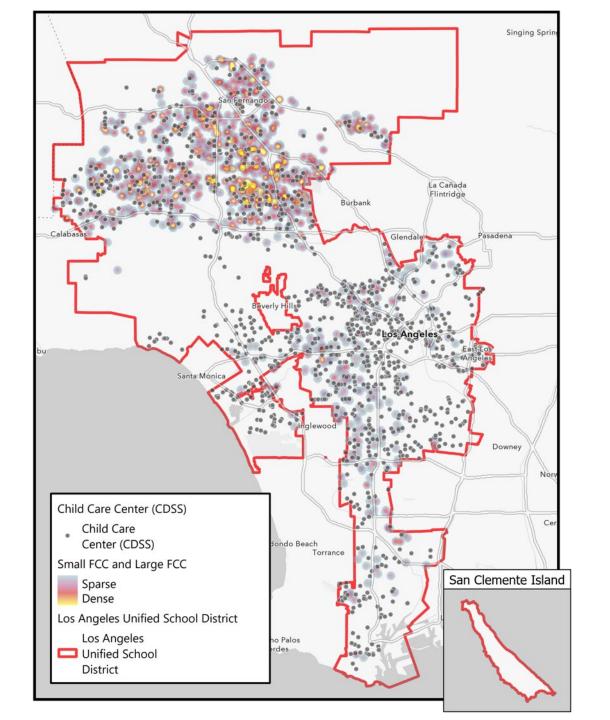
We contract with practically every Licensed provider in the county.

- Resource & Referral within LA Unified School District
- Providers All Types
- Births
- Births with Provider All types

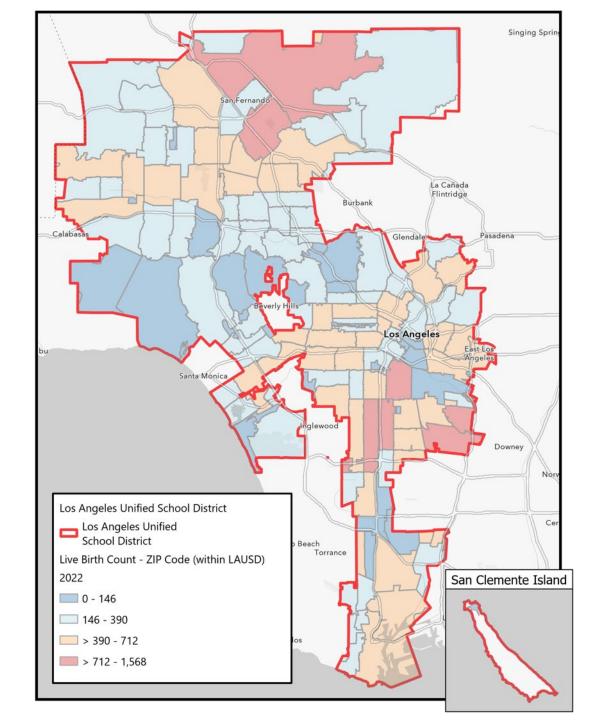
Resource & Referral Service Areas within LAUSD Boundary



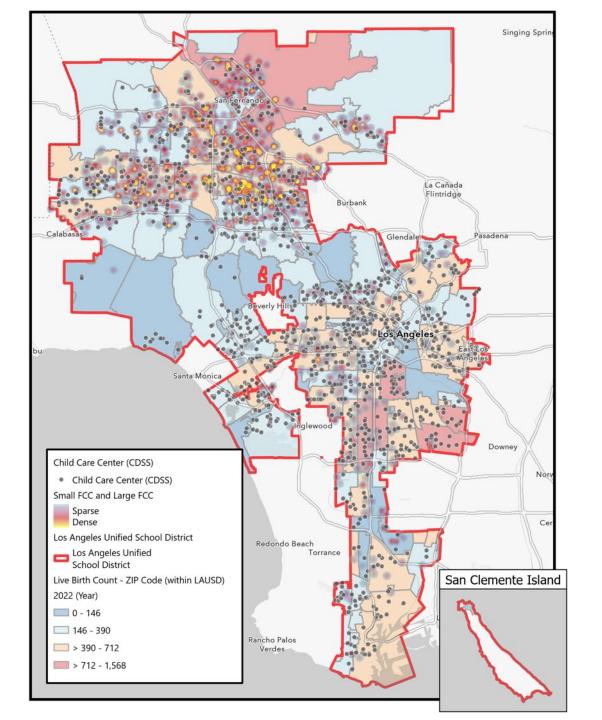
Licensed: (Center based, **Large Family** Child Care, **Small Family Child Care**) within LAUSD **Boundary**



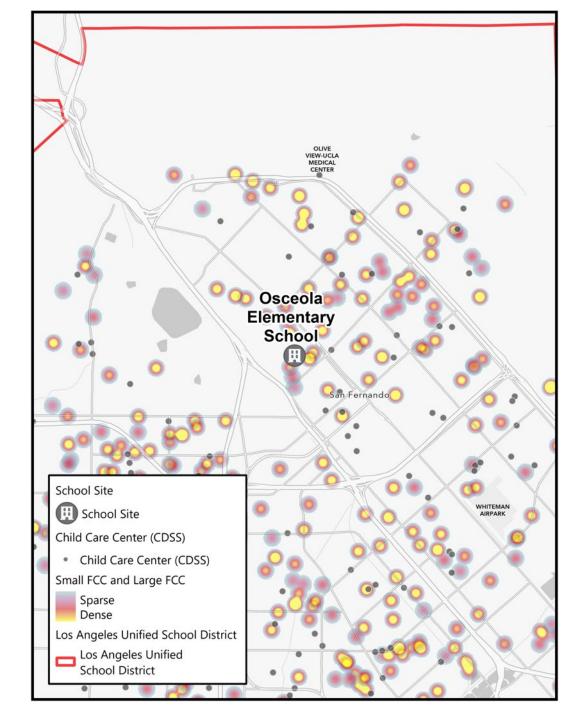
Live Births within LAUSD Boundary



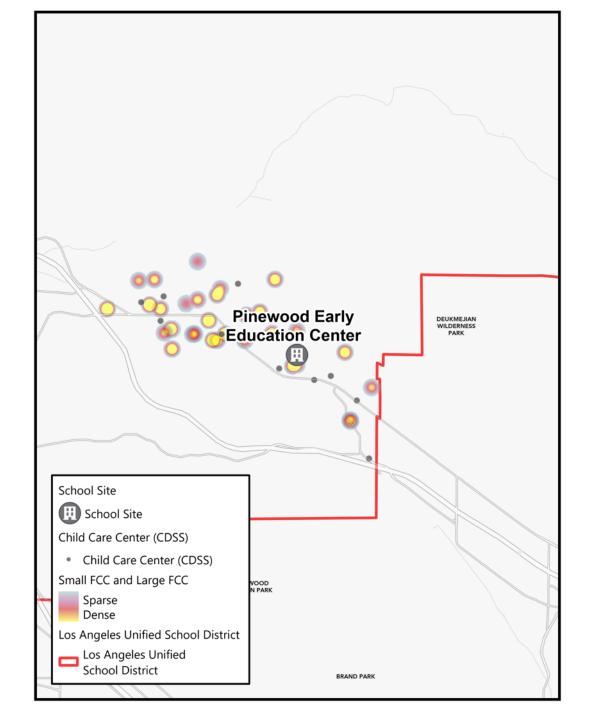
Licensed Providers and Live Births within LAUSD Boundary



Osceola Elementary School



Pinewood Early Education Center



CCRC's service capacity has increased but still doesn't meet the need.



CCRC service area includes all SFV, SCV, AV and almost all of SB. Increased CAPP funding enrolled 13,000 additional children.

We are now serving 50,000 children and 30,000 families within our service area.

We make payments for 30,000 children in LA County: 7,400 in centers and 12,300 in Licensed FDC; FFN 10,300 including 5,800 school age children.

And we have a WAIT LIST of over 9,000 children across our service area.



During the pandemic, many providers remained open providing support to students. However, many plan to leave field due to low wages, and lack of respect. Community based center-based care is especially at risk due to lack of teachers, loss of children due to TK, loss of preschoolers to TK which impacted their ability to provide infant/toddler care.

During COVID many closed due to the low enrollments caused by safety standards and have not reopened.

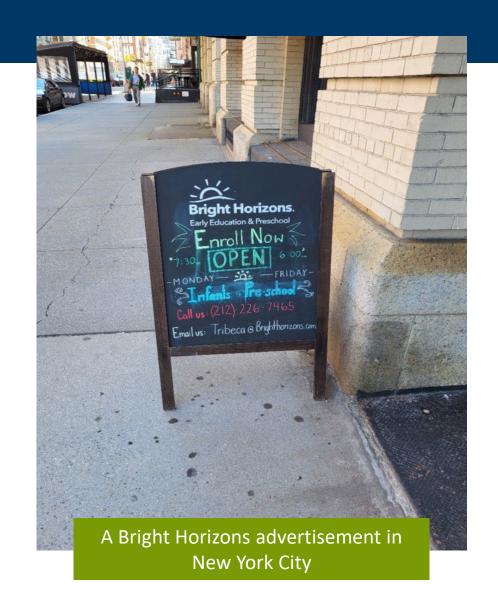
Many low-income parents work in essential services and need care not only during the school hours but also evenings, nights, weekends and during school holidays and summers. Basically 24/7 - 365 Days per year.

Community providers are there to address those schedules.

Other states

All but 6 states offer free preschool for 4-year-olds.

Some states directly contract with both LEAs and non-LEAs while others contract with LEAs and allow LEAs to contract with non-LEAS. Most also connect with Head Starts and often provide some additional funding. Example of Mixed Delivery in Alabama, Michigan, New Jersey, New York, West Virginia. States where all preschool delivered through LEA include Tennessee and Oklahoma.



There are numerous Head Start locations within LAUSD. These are programs for lowest income families and provide a wide array of services for children 0-5.

We are increasing 0-3 services.

We are reducing services for 4-year-olds.

We are having to reduce the number of children we serve to increase wages. We can't maintain quality programs without living wages. All our teachers have BAs in Child Development.

CCRC HEAD START LOCATIONS





Arthur Avila

7304 Jordan Ave Canoga Park, CA 91303 (818) 715-9640

Bertrand

7021 Bertrand Ave Reseda, CA 91335 (818) 342-2042

CDI

7260 Owensmouth Ave Canoga Park, CA 91303 (818) 704-5207

Fulton

7477 Kester Ave Van Nuys, CA 91405 (818) 781-4313

Melvin

7700 Melvin Ave Reseda, CA 91335 (818) 700-4406

Miguel Montes

10675 Telfair St Pacoima, CA 91331 (818) 834-2358

Napa

19010 Napa St Northridge, CA 91324 (818) 993-8462

Osborne

13821 Osborne St Arleta, CA 91331 (818) 830-1369

Reseda

18120 Saticoy St Reseda, CA 91335 (818) 705-0113

Roscoe Canyon

13060 Roscoe Blvd Sun Valley, CA 91352 (818) 902-5935

Sepulveda

15435 Rayen St North Hills, CA 91343 (818) 892-0728

Sherwood

7224 Woodley Ave Van Nuys, CA 91406 (818) 997-1077

Tulsa

10900 Hayvenhurst Ave Granada Hills, CA 91344 (818) 366-0350

Valerio

15035 Valerio St Van Nuys, CA 91405 (818) 786-3427

Woodman

5944 Woodman Ave Van Nuys, CA 91401 (818) 989-2379

EHS- Home Base

13100 Telfair Ave Sylmar, CA 91342 (818) 700-1000 ext. 4931

Zine

21400 Saticoy St Canoga Park, CA 91304 (818) 456-4568

AV - LPC

2320 East Avenue R Palmdale, CA 93550 (661) 273-0608

AV - Newgrove

808 Newgrove St Lancaster, CA 93534 (661) 494-8528

AV - 10th St

44236 10th St West Lancaster, CA 93534 (661) 494-7999

Kitchen

15126 Raymer St Van Nuys, CA 91405 (818) 997-9684

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CCRC Bertrand, Melvin, Valeria, Tulsa, Fulton and Napa Early Care & Learning Program school premises have been licensed pursuant to the provisions of Section 39399 of the Education Code of the Asta et California by Child Care Resource Center from the Board of Education of the City of Los Angeles. The Board of Education does not sponsor or take responsibility, not does it necessarily endorse any of the activities, statements, or opinions which may be expressed at Early Care & Learning Program centers.

Department of Public Health Office Advancement of Early Care Education administers the state funded Los Angeles Local Child Care Planning Council.

Their task is to provide planning across the county for the mixed delivery of UPK.

The Child Care Alliance submitted a proposal to educate families, districts, and providers on mixed delivery.

We share many children with school districts before they enroll in elementary school and share children once they are enrolled in school.

How to coordinate to serve families and children best?

- At the District Level?
- At the School Level?





We share common concerns around lack of qualified staff.



We are working with several community colleges to grow our own teachers through Apprenticeship programs.

Grow your own staff

- High school students complete 6 units community college/ROP in child development during senior year.
- Get hired by Head Start or community programs as aides while working on AA/BA degree.
- Can become assistant teachers once they have achieved 12 units.
- Can become teachers with AA.
- BA & Credential & experience become District teachers.

Massachusetts implemented this model

National Trends

Affordability for parents

Loss of teaching staff due to:

Low wages

Burnout

Behavioral issues across all types of care

Impact of Covid

Summary

We could explore ways where the 6 R&Rs become partners in contracting with licensed facilities, monitoring quality.

Navigation for parents to identify best care for their situation.

We know which programs are open, which are closed, and which are under enrolled, and which have qualified staff.











Michael Olenick, Ph.D.

www.ccrcca.org

Thank you

