

LOS ANGELES UNIFIED SCHOOL DISTRICT

SCHOOL CONSTRUCTION BOND CITIZENS' OVERSIGHT COMMITTEE

D. Michael Hamner, FAIA, Chair

American Institute of Architects

Robert Campbell, Vice-Chair

L.A. Co. Auditor-Controller's Office

Dr. Samantha Rowles, Secretary

LAUSD Student Parent

Patrick MacFarlane, Executive Committee

Early Education Coalition

Scott Pansky, Executive Committee

L.A. Area Chamber of Commerce

Joseph P. Buchman – Legal Counsel

Burke, Williams & Sorensen, LLP

Lori Raineri and Keith Weaver – Oversight Consultants

Government Financial Services Joint Powers Authority

Bevin Ashenmiller

Tenth District PTSA

Neelura Bell

CA Charter School Association

Sandra Betts

CA Tax Reform Association

Chad Boggio

L.A. Co. Federation of Labor AFL-CIO

Charlotte Lerchenmuller

Assn. of CA School Admin. - Retired

Aleigh Lewis

L.A. City Controller's Office

Jennifer McDowell

L.A. City Mayor's Office

Brian Mello

Assoc. General Contractors of CA

William O. Ross IV

31st District PTSA

Rachelle Anema (Alternate)

L.A. Co. Auditor-Controller's Office

Ashley Kaiser (Alternate)

Assoc. General Contractors of CA

Vacant

LAUSD Student Parent

Timothy Popejoy

Bond Oversight Administrator

Perla Zitle

Bond Oversight Coordinator

4th Quarter Report FY 2024/25

April – June 2025

I. Overview

The mission of the School Construction Bond Citizens' Oversight Committee (BOC) is to oversee the expenditure of funds for the construction, repair and modernization of schools by LAUSD and to communicate its findings to the Board and the public so that school bond funds are invested as the voters intended and that projects are completed wisely and efficiently.

The shared vision between the BOC and the LAUSD is to build and maintain schools that promote the full development of the child, are educationally and environmentally sound, enhance their neighborhoods through design and programming as centers of community, and reflect the wise and efficient use of limited land and public resources.

The BOC presents this Quarterly Report in the fulfillment of its obligation to the public and pursuant to the BOC Charter and Memorandum of Understanding (MOU) with the District. This report covers activities of the BOC during the 4th Quarter of the Fiscal Year 2024/2025, the 2nd Quarter of Calendar Year 2025 (April - June).

Fiscal Year End and Look Ahead

On June 30, 2025, FY25 concluded, and this quarterly report notes this fiscal year end. See attached [Exhibit 2](#) for a fiscal year summary of the BOC's scope and projects considered "by the numbers."

In FY25, the BOC conducted ten monthly meetings and considered 750 projects with a value of over \$2B. This was an unprecedented volume of review. District staff, and in particular, Facilities Services Division (FSD) staff, provided outstanding presentations and very detailed supporting documents, plans and reports to the BOC each month. However, with limited staff and consultant resources, it is difficult to measure whether the BOC is providing the level of oversight intended by voters and proscribed by the various bond measures, state law and the MOU.

The District's Fiscal Stabilization Plan forecasts significant general fund budget reductions for FY27. District general fund reductions will likely further constrain BOC resources as the BOC operations must by law be funded by non-bond funds. This report notes this budget context so that the public is aware of these factors and the future potential negative impact on the oversight function of the BOC in the next fiscal year.

Bond Program Reporting

The BOC receives three detailed and comprehensive monthly reports from the Facilities Services Division (FSD) regarding financial and project budget and schedule data. FSD is responsible for managing approximately 92% of all bond funds. This provides the underlying data for the SUP Summary that the BOC prepares for its monthly meetings. In addition, the FSD Consolidated Monthly Program Status Report is included each month in the BOC's meeting materials with the CFE Report presentation. The most recent reporting is through June 15, 2025.

Bond Measure US

On November 5, 2024, voters residing in the LAUSD boundaries passed the \$9B Bond Measure US with a 68% approval margin. In terms of impact and scale, this was a significant and substantial addition to the LAUSD construction and bond program. It is the largest bond measure in LAUSD history. California voters also approved a school construction bond providing \$10B to schools and community colleges across the state. It is not known at this time what LAUSD's apportionment will be – but it will likely provide tens of millions of additional bond funds to the District's construction program.

Palisades Fire and Reconstruction of Three LAUSD Campuses

At its May 22, 2025 meeting, the BOC recommended Board approval of \$604,205,000 in bond funds for the reconstruction of Marquez Charter Elementary School, Palisades Charter Elementary School, and Palisades Charter High School. The elementary school campuses were largely destroyed and the high school severely damaged in the January 2025 Palisades fire. There are many unknowns, including potential financial proceeds from insurance and FEMA funds that may offset some of the costs of rebuilding. The District is committed to restoring the schools in this area and the BOC will be closely monitoring both progress and any potential for reimbursement of the bond program for these costs.

Status of Revisions to the LAUSD BOC Charter and MOU

On September 19, 2023, the BOC, upon direction from its MOU Review Task Force, forwarded to the District executive team proposed revisions to the MOU pursuant to Section 6.7 of the MOU. That section states the MOU shall be jointly reviewed by the District and BOC every five years. The last amendments to the MOU were made on April 18, 2017. The MOU does not expire and remains in full effect. To date, there has been no formal engagement with District staff regarding proposed revisions or progress on a joint review. See further details in section VIII of this report.

II. Public Meetings

For the matters contained in this Quarterly Report, the BOC held two public meetings. These meetings were held on May 1, 2025 and May 22, 2025.

Bond Oversight Committee

333 S. Beaudry Avenue, 23rd Floor, Los Angeles, CA 90017
✧ Phone: 213.241.5183 ✧ boc@laschools.org ✧ <https://bondoversight.lausd.org/>

The record of BOC member attendance for these meetings can be found in [Exhibit 1](#).

III. Resolutions Adopted

The BOC adopted the following resolutions during the period covered by this Quarterly Report.

May 1, 2025 BOC Meeting

- **2025-15** – Recommending Board Approval to Define and Approve Six Sustainable Environment Enhancement Developments for Schools (SEEDS) Projects and Amend the Facilities Services Division Strategic Execution Plan to Incorporate Therein (May 1, 2025)
- **2025-16** – Recommending Board Approval to Define and Approve 2025-2026 Education Code Section 47614 (Proposition 39) Facilities Renovation Effort and Amend the Facilities Services Division Strategic Execution Plan to Incorporate Therein (May 1, 2025)
- **2025-18**– Recommending Board Approval to Define and Approve Three Early Education Center Outdoor Classroom Projects and Amend the Facilities Services Division Strategic Execution Plan to Incorporate Therein (May 1, 2025)
- **2025-19**– Recommending Board Approval to Define and Approve 86 Projects to Provide Critical Replacements and Upgrades of School Building/Site Systems and Components and Amend the Facilities Services Division Strategic Execution Plan to Incorporate Therein (May 1, 2025)
- **2025-20**– Recommending Board Approval to Define and Approve 17 Board District Priority and Region Priority Projects and Amend the Facilities Services Division Strategic Execution Plan to Incorporate Therein (May 1, 2025)

May 22, 2025 BOC Meeting

- **2025-21** – FY 2026 OIG Work Plan/Strategic Execution Plan (May 22, 2025)
- **2025-22** – Recommending Board Approval to Define and Approve Three Campus Reconstruction Projects and Amend the Facilities Services Division Strategic Execution Plan to Incorporate Therein (Palisades) (May 22, 2025)
- **2025-23** – Recommending Board Approval to Define and Approve Five Accessibility Enhancement Projects and Two Barrier Removal Projects and Amend the Facilities Services Division Strategic Execution Plan to Incorporate Therein (May 22, 2025)
- **2025-24** – Recommending Board Approval to Define and Approve The Birmingham Community Charter High School Aquatic Facility Replacement Project and Amend the Facilities Services Division Strategic Execution Plan to Incorporate Therein (May 22, 2025)
- **2025-25** – Recommending Board Approval to Define and Approve 27 Board District Priority and Region Priority Projects and Amend the Facilities Services Division Strategic Execution Plan to Incorporate Therein (May 22, 2025)
- **2025-26** – Recommending Board Approval to Define and Approve Five Sustainable Environment Enhancement Developments for Schools (SEEDS) Projects and Amend the Facilities Services Division Strategic Execution Plan to Incorporate Therein (May 22, 2025)
- **2025-27** – Adoption of Final Report and Recommendations of the BOC Ad Hoc Subcommittee (Task Force) Regarding the Implementation of the District’s Green Schoolyards for All Task Force Resolution and Plan (May 22, 2025)

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IV. Resolutions Not Adopted

- **2025-17**– Recommending Board Approval to Define and Approve Two Projects to Provide Adult and Career Education Facilities Upgrades and Amend the Facilities Services Division Strategic Execution Plan to Incorporate Therein (May 1, 2025). [On May 8, 2025, a letter from the BOC Chair was transmitted to the District expressing the BOC’s concerns regarding the projects.]

V. Receipt of Reports and Correspondence

May 1, 2025 BOC Meeting

- Green Schoolyards for All Task Force Progress Report (Information Only)
- Magister Gratia Talentum (MGT) Comparison Study (Information Only)

May 22, 2025 BOC Meeting

- ITS BOC Quarterly Program Status Report Q1 2025 (January 1 – March 31, 2025) (Information Only)
- Chief Facilities Executive’s Report (Information Only)

VI. BOC Member Activities

- See section VIII below regarding activities of various Task Forces.

VII. Board of Education Presentations

- None

VIII. Task Force/Subcommittee Activities

At its April 27, 2023 meeting, the BOC adopted a “Resolution Establishing the 2023 BOC Charter and MOU Review Task Force.” The Task Force was originally chaired by member Michael Hamner and included then Chair Margaret Fuentes, Dr. Samantha Rowles and Dr. Clarence Monteclaro. BOC staff forwarded its “redline” proposed revisions to the District on September 19, 2023. District staff have communicated to the BOC that the District has conducted a couple of internal review sessions to consider the proposed changes. However, the BOC has received no formal response or counter proposal to its proposed revisions. The Task Force is still active and awaiting District’s updates on proposed revisions to the MOU.

On August 1, 2024, the BOC adopted a resolution establishing a Green Schoolyards for All Task Force. Member Aleigh Lewis serves as Chair. The Task Force membership also includes members Sandra Betts, William Ross, Michael Hamner, *ex-officio*, and alternate BOC member Dr.

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Bevin Ashenmiller. In addition, the Task Force includes non-BOC member Teresa Dahl. The purpose of the Task Force was to learn more about the District’s implementation of its *Green Schoolyards for All resolution* and Plan. The Task Force completed its Final Report and it was adopted by the full BOC on May 22, 2025. The BOC is anticipating a written response from District staff regarding the recommendations included in the Final Report.

IX. LAUSD Bond Program Status: School Upgrade Program (SUP)

The District bond program is composed of multiple “managed programs” funded by District Bond Measures BB (1997), K (2002), R (2004), Y (2005), Q (2008), RR (2020), US (2024) and state bond funds and developer fees.

On November 3, 2020, voters approved Measure RR allocating an additional \$7 billion for the LAUSD bond program. On August 24, 2021, the Board of Education approved the implementation of Measure RR funding and priorities into its operational framework.

On November 5, 2024, voters approved Measure US allocating an additional \$9 billion for the LAUSD bond program.

The current managed program is the Updated School Upgrade Program (SUP) adopted by the Board of Education on August 24, 2021 and modified to include Measure US funds as allocated on August 7, 2024. The Updated SUP is composed of 14 program categories, known as “spending targets,” with a total budget of approximately \$22 billion¹. The Updated SUP is primarily funded by District Bonds Q, RR and US. The majority of SUP projects, approximately \$19.5 billion, or 91.6% of the total SUP budget, is managed by FSD.²

Specific bond program projects are included in the SUP where funds are available within spending targets and after they are approved by the Board of Education. Projects (scope, schedule and budget) are proposed as Strategic Execution Plan (SEP) amendments. Proposed projects are first considered by the BOC for recommendation and then presented to the Board of Education for approval. This process as it relates to the BOC is specified in the MOU with the District.

FSD Quarterly Program Expenditures and Change Order Rate:

- Total FSD expenditures for the month of April 2025 were \$105.5M and \$82.9M in May 2025, with a cumulative change order rate of 13.46%. Expenditure and change order data for June 2025 were not yet available at the time of publication of this report.

¹ As of 5/31/25. The total LAUSD bond program includes approved projects which are managed within the Updated SUP and “legacy” programs. Legacy programs include the Capital Improvement Program (CIPR), the New Construction Program, the Modernization Program and the BB Program. The majority of projects included in legacy programs have achieved substantial completion, been closed out, reassigned to other managed programs, or remain active only for the purpose of resolving outstanding claims or other administrative or legal issues.

² Bond program projects are managed in the LAUSD organization according to project type and staff expertise in the following divisions: Facilities Services Division (FSD), Information Technology Services (ITS), Transportation Services Division (TSD), Chief Financial Officer (CFO) and Office of the Inspector General (OIG).

See section “III. Resolutions Adopted” in this report for a summary of SUP proposed projects considered by the BOC this quarter.

X. Committee Member—Appointments/Resignations/Elections

- The BOC’s annual elections took place on May 22, 2025 at the public regular BOC meeting with the following results: Mr. Michael Hamner, BOC Chair; Mr. Robert Campbell, BOC Vice-Chair, Dr. Samantha Rowles, Secretary; Mr. Patrick MacFarlane, Executive Member; and Mr. Scott Pansky, Executive Member.

XI. BOC Budget

The BOC’s Annual Budget for the July 1, 2024 – June 30, 2025 Fiscal Year was \$680,359.00. Total Year-to-Date expenditures were \$651,094.32 or 96% of the budget.

| | FY 24/25 Budget | Expenditures | | YTD% of Budget Expended |
|--|--------------------|------------------|--------------|-------------------------------|
| | | 4th Quarter (FY) | YTD (FY) | |
| Professional Service Contracts* | \$170,000 | \$88,092 | \$160,338.50 | 94% |
| Office** | \$510,359 | \$124,733.83 | \$490,755.82 | 96% |
| Totals | \$680,359 | \$212,825.83 | \$651,094.32 | 96% |

*Year-to-date (YTD) expenditures for Professional Services Contracts are reported as actual payments and may reflect a lag in time between provision of services rendered, invoicing and actual payment. Expenditures for services provided during this quarter are not yet fully reflected in District financial data systems.

**Office budget will adjust according to the salary table schedule approved by the District.

XII. BOC Member Requests

- At its May 22, 2025, Vice-Chair Campbell made a recommendation for the Office of the Inspector General (OIG) to audit LAUSD’s planning processes for capital projects funded by bonds to examine how effectively the district incorporates enrollment data, projections, and available maintenance funding into decisions about school site improvements.
- Mr. Robert Campbell, LA County Auditor/Controller’s Office, reappointed on April 18, 2025.
- Mr. Patrick MacFarlane, Early Education Coalition, reappointed on June 25, 2025.
- Ms. Charlotte Lerchenmuller, Association of California School Administrators - Retired, appointed on June 25, 2025.

Fourth Quarter Report (April 1 through June 30, 2025) for fiscal year 2024/2025 approved and submitted by staff on August 14, 2025.

/Timothy Popejoy/

Timothy Popejoy

Administrator

Bond Oversight Committee

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EXHIBIT 1

Bond Oversight Committee Meeting Attendance for 4th Quarter of FY 2024-25 Ending June 2025

| <u>Name</u> | May 1, 2025 Regular Meeting | May 22, 2025 Regular Meeting |
|---|--------------------------------|---------------------------------|
| Ashenmiller, Bevin (Tenth District PTSA) ** | | |
| Bell, Neelura (CA Charter School Association) | ● | ● |
| Betts, Sandra (CA Tax Reform Association) | ● | ● |
| Boggio, Chad (L.A. Co. Federation of Labor AFL-CIO) | ○ | ○ |
| Campbell, Robert (L.A. County Auditor/Controller's Office)* | ● | ● |
| Hamner, D. Michael (American Institute of Architects) | ● | ● |
| Kaiser, Ashley (Assoc. General Contractors of CA) ** | ● | |
| Lewis, Aleigh (L.A. City Controller's Office) | ● | ● |
| Lerchenmuller, Charlotte (ASCA-R) | -- | -- |
| MacFarlane, Patrick (Early Education Coalition) | ● | ● |
| McDowell, Jennifer (L.A. City Mayor's Office) | ○ | ○ |
| Mello, Brian (Assoc. General Contractors of CA) | ○ | ○ |
| Pansky, Scott (L.A. Area Chamber of Commerce) | ● | ○ |
| Ramirez, Santa (Tenth District PTSA) | ○ | ● |
| Ross, William O. IV (31st District PTSA) | ○ | ● |
| Rowles, Samantha (LAUSD Student Parent) | ● | ● |
| Anema, Rachelle (L.A. County Auditor/Controller's Office)** | | |

● = Present ○ = Absent

-- = Non-Committee Member at time of Meeting

*Primary Member **Alternate Member (Attendance box left blank if not needed to serve as alternate)

EXHIBIT 2

**Los Angeles Unified School District
School Construction Bond Citizens' Oversight Committee**

FY 2024-25 Year End Summary - By The Numbers - DRAFT

| <u>Item</u> | <u>Number</u> |
|-------------------------------------|-----------------|
| Projects Considered | 750 |
| Dollar Value of Projects Considered | \$2,023,029,738 |
| Resolutions Considered | 43 |
| Resolutions Approved | 40 |
| Resolutions Not Approved | 3 |
| FSD Reports | 9 |
| ITS Reports | 7 |
| OIG Reports | 4 |
| Task Force Reports | 3 |
| Additional Reports | 3 |
| Member Site Visits | 7 |
| New Members | 4 |
| Departing Members | 2 |

| <u>Types of Projects Considered</u> | <u>Number</u> | <u>Dollar Value</u> |
|-------------------------------------|---------------|------------------------|
| Major Modernizations * | 54 | \$869,114,000 |
| Critical Repairs | 111 | \$263,673,282 |
| Cafeteria Upgrades | 0 | \$0 |
| WHALE | 39 | \$125,643,106 |
| ADA | 9 | \$57,263,927 |
| Charter School Facilities | 58 | \$394,650,122 |
| Early Ed Facilities | 6 | \$38,172,821 |
| Adult Ed Facilities | 2 | \$12,220,730 |
| BDP/RP | 179 | \$12,291,750 |
| Technology (ITS) * | 291 | \$175,000,000 |
| Transportation (TSD) * | 1 | \$75,000,000 |
| Total, All Projects | 750 | \$2,023,029,738 |

* Note: Major Mod, ITS, and TSD projects include SUP updates from the COP defeasance.