

## LOS ANGELES UNIFIED SCHOOL DISTRICT

### SCHOOL CONSTRUCTION BOND CITIZENS' OVERSIGHT COMMITTEE

**D. Michael Hamner, FAIA, Chair**

American Institute of Architects

**Robert Campbell, Vice-Chair**

L.A. Co. Auditor-Controller's Office

**Dr. Samantha Rowles, Secretary**

LAUSD Student Parent

**Patrick MacFarlane, Executive Committee**

Early Education Coalition

**Scott Pansky, Executive Committee**

L.A. Area Chamber of Commerce

**Joseph P. Buchman – Legal Counsel**

Burke, Williams & Sorensen, LLP

**Lori Raineri and Keith Weaver – Oversight Consultants**

Government Financial Services Joint Powers Authority

**Bevin Ashenmiller**

Tenth District PTSA

**Neelura Bell**

CA Charter School Association

**Sandra Betts**

CA Tax Reform Association

**Chad Boggio**

L.A. Co. Federation of Labor AFL-CIO

**Charlotte Lerchenmuller**

Assn. of CA School Admin. - Retired

**Aleigh Lewis**

L.A. City Controller's Office

**Jennifer McDowell**

L.A. City Mayor's Office

**Brian Mello**

Assoc. General Contractors of CA

**William O. Ross IV**

31<sup>st</sup> District PTSA

**Rachelle Anema (Alternate)**

L.A. Co. Auditor-Controller's Office

**Ashley Kaiser (Alternate)**

Assoc. General Contractors of CA

**Brendan Sullivan (Alternate)**

Tenth District PTSA

**Vacant**

LAUSD Student Parent

**Timothy Popejoy**

Bond Oversight Administrator

**Perla Zitle**

Bond Oversight Coordinator

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## 1st Quarter Report FY 2025/26

### July – September 2025

#### I. Overview

The mission of the School Construction Bond Citizens' Oversight Committee (BOC) is to oversee the expenditure of funds for the construction, repair and modernization of schools by LAUSD and to communicate its findings to the Board and the public so that school bond funds are invested as the voters intended and that projects are completed wisely and efficiently.

The shared vision between the BOC and the LAUSD is to build and maintain schools that promote the full development of the child, are educationally and environmentally sound, enhance their neighborhoods through design and programming as centers of community, and reflect the wise and efficient use of limited land and public resources.

The BOC presents this Quarterly Report in the fulfillment of its obligation to the public and pursuant to the BOC Charter and Memorandum of Understanding (MOU) with the District. This report covers activities of the BOC during the 1st Quarter of the Fiscal Year 2025/2026, the 3rd Quarter of Calendar Year 2025 (July - September). This report also includes information regarding certain BOC activities up to the date of the deadline for report completion on October 30, 2025. The report is submitted as a "draft" prior to its consideration and proposed adoption by the BOC at its public meeting on November 6, 2025.

#### BOC Volume of Review FY23-24 and FY24-25

In FY24-25, the BOC conducted ten monthly meetings and considered 750 District proposed projects with a value of over \$2B. The prior fiscal year, FY23-24, the BOC also considered 644 projects worth over \$2B in project value. This two-year period was an unprecedented volume of review for the BOC. It reflected a post-COVID acceleration of execution by FSD funded by over \$16B in local bond funds provided by Bond Measures RR (2020 - \$7B) and US (2024 - \$9B).

District staff, and in particular, Facilities Services Division (FSD) staff consistently provided quality presentations and detailed supporting documents to the BOC over this period.

This level of volume and pace of review has challenged the BOC and its staff to provide consistent high-level work and maintain the BOC operations. This includes an ongoing monthly cycle of meeting production, BOC staff produced reports, meetings with District staff, quick-turnaround project review (usually less than two weeks), and support of the BOC Chair, Executive Committee and all other members. The staff is also regularly working to replenish the 15-volunteer positions nominated by 14 different organizations that compose the full BOC.

Over this same two-year period, the BOC budget available for consultant professional services has been reduced by the District. With limited staff and reduced consultant resources, it is difficult to determine whether the BOC is providing the level of oversight intended by voters and proscribed by the various bond measures, state law and the MOU.

#### BOC Budget Look Ahead

The District's Fiscal Stabilization Plan forecasts general fund budget reductions for FY26-27. District general fund reductions could potentially further constrain BOC resources as the BOC operations must by law be funded by non-bond funds. This report notes this budget context so that the public is aware of these factors and the future potential impacts on the oversight function of the BOC in the next fiscal years.

#### Bond Program Reporting

The BOC receives three detailed and comprehensive monthly reports from the Facilities Services Division (FSD) regarding financial and project budget and schedule data. FSD is responsible for managing approximately 92% of all bond funds. This provides the underlying data for the SUP Summary that the BOC prepares for its monthly meetings. In addition, the FSD Consolidated Monthly Program Status Report is included each month in the BOC's meeting materials with the CFE Report presentation. The most recent reporting is through September 15, 2025.

#### Status of Revisions to the LAUSD BOC Charter and MOU

See Section VIII of this report related to the BOC MOU Task Force and other efforts by the BOC to engage District staff in an effort to consider proposed revisions to the MOU.

Section 6.7 of the MOU states the MOU shall be jointly reviewed by the District and BOC every five years. The last amendments to the MOU were made on April 18, 2017. The MOU does not expire and remains in full effect. To date, there has been no formal engagement with District staff regarding proposed revisions or progress on a joint review.

## **II. Public Meetings**

For the matters contained in this Quarterly Report, the BOC held two public meetings. These meetings were held on August 14, 2025 and September 4, 2025.

The record of BOC member attendance for these meetings can be found in [Exhibit 1](#).

#### **Bond Oversight Committee**

333 S. Beaudry Avenue, 23<sup>rd</sup> Floor, Los Angeles, CA 90017  
✧ Phone: 213.241.5183 ✧ boc@laschools.org ✧ <https://bondoversight.lausd.org/>

### **III. Resolutions Adopted**

The BOC adopted the following resolutions during the period covered by this Quarterly Report.

#### **August 14, 2025 BOC Meeting**

- **2025-28A** – Recommending Board Approval to Define and Approve Five Projects to Provide Critical Replacements and Upgrades of School Building/Site Systems and Components and Amend the Facilities Services Division Strategic Execution Plan to Incorporate Therein (August 14, 2025)
- **2025-29** – Recommending Board Approval to Define and Approve Two Early Education Center Outdoor Classroom Projects and Amend the Facilities Services Division Strategic Execution Plan to Incorporate Therein (August 14, 2025)
- **2025-30**– Recommending Board Approval to Define and Approve 27 Board District Priority and Region Priority Projects and Amend the Facilities Services Division Strategic Execution Plan to Incorporate Therein (August 14, 2025)
- **2025-31**– Resolution Proposing Revisions to the BOC Charter and MOU (August 14, 2025)

#### **September 4, 2025 BOC Meeting**

- **2025-32** – Recommending Board Approval for Authorization to Enter into a Memorandum of Understanding with the Los Angeles Department of Water and Power and Amend the Facilities Services Division Strategic Execution Plan to Approve \$20 Million for an Energy Efficient Lighting Upgrade Program (September 4, 2025)
- **2025-33** – Recommending the Board Define and Approve Three Projects to Provide Critical Replacements and Upgrades of School Building/Site Systems and Components and Amend the Facilities Services Division Strategic Execution Plan to Incorporate Therein (September 4, 2025)
- **2025-34** – Recommending Board Approval to Define and Approve the Tweedy Learning Center Roofing Replacement Project and Amend the Facilities Services Division Strategic Execution Plan to Incorporate Therein (September 4, 2025)
- **2025-35** – Recommending Board Approval to Define and Approve Four Sustainable Environment Enhancement Developments for Schools (SEEDS) Projects and Amend the Facilities Services Division Strategic Execution Plan to Incorporate Therein (September 4, 2025)
- **2025-36** – Recommending Board Approval to Define and Approve the Dorsey High School Bakery Classroom & Kitchen Project with Donations from Puratos Bakery and Amend the Facilities Services Division Strategic Execution Plan to Incorporate Therein (September 4, 2025)
- **2025-37** – Recommending Board Approval to Define and Approve the Bret Harte Preparatory Middle School Barrier Removal Project and Amend the Facilities Services Division Strategic Execution Plan to Incorporate Therein (September 4, 2025)
- **2025-38** – Recommending Board Approval to Define and Approve 21 Board District Priority and Region Priority Projects and Amend the Facilities Services Division Strategic Execution Plan to Incorporate Therein (September 4, 2025)

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## **IV. Resolutions Not Adopted**

- **2025-28B**– Recommending Board Approval to Define and Approve Two Projects to Provide Critical Replacements and Upgrades of School Building/Site Systems and Components and Amend the Facilities Services Division Strategic Execution Plan to Incorporate Therein (Synthetic Turf Fields) (August 14, 2025). [On August 21, 2025, a letter from the BOC Chair was transmitted to the District expressing the BOC’s concerns regarding the projects. See Attached.]

## **V. Receipt of Reports and Correspondence**

### **August 14, 2025 BOC Meeting**

- ITS BOC Quarterly Program Status Report Q2 2025 (April 1 – June 30, 2025) (Information Only)
- Chief Facilities Executive’s Report (Information Only)
- 2025 OIG Annual Report to the Board of Education

### **September 4, 2025 BOC Meeting**

- Chief Facilities Executive’s Report (Information Only)

## **VI. BOC Member Activities**

- See section VIII below regarding activities of various Task Forces.

## **VII. Board of Education Presentations**

- None

## **VIII. Task Force/Subcommittee Activities**

### **Committee Efforts to Engage the District on the Consideration of Proposed BOC MOU Revisions**

At its April 27, 2023 meeting, the BOC adopted a “Resolution Establishing the 2023 BOC Charter and MOU Review Task Force.” The Task Force was originally chaired by member Michael Hamner and included then Chair Margaret Fuentes, Dr. Samantha Rowles and Dr. Clarence Monteclaro. BOC staff forwarded its “redline” proposed revisions to the District on September 19, 2023. To date, the BOC has received no formal response or counter proposal to its first set of proposed revisions from 2023. The Task Force is still active although it has not met formally in over a year.

In further pursuit of the BOC's interest in updating the MOU, members of the BOC Executive Committee and BOC staff prepared further proposed revisions to the MOU in the summer of 2025. Subsequently, at its regular meeting on August 15, 2025, the full BOC adopted a resolution for the MOU signatories to consider further proposed revisions per Section 6.7 of the MOU. There has been no District response. As a follow-up, on October 21, 2025, the BOC Chair transmitted an email to the Board President, Superintendent and Inspector General, as signatories to the MOU, requesting they address the BOC regarding the MOU at its November 6, 2025 meeting.

### BOC Green Schoolyards for All Task Force

On August 1, 2024, the BOC adopted a resolution establishing a Green Schoolyards for All Task Force. Member Aleigh Lewis serves as Chair. The Task Force membership also includes members Sandra Betts, William Ross, Michael Hamner, *ex-officio*, and alternate BOC member Dr. Bevin Ashenmiller. In addition, the Task Force includes non-BOC member Teresa Dahl. The purpose of the Task Force was to learn more about the District's implementation of its *Green Schoolyards for All resolution* and Plan. The Task Force completed its Final Report and it was adopted by the full BOC on May 22, 2025. The BOC is anticipating a written response from District staff regarding the recommendations included in the Final Report.

## **IX. LAUSD Bond Program Status: School Upgrade Program (SUP)**

The District bond program is composed of multiple "managed programs" funded by District Bond Measures BB (1997), K (2002), R (2004), Y (2005), Q (2008), RR (2020), US (2024) and state bond funds and developer fees.

On November 3, 2020, voters approved Measure RR allocating an additional \$7 billion for the LAUSD bond program. On August 24, 2021, the Board of Education approved the implementation of Measure RR funding and priorities into its operational framework.

On November 5, 2024, voters approved Measure US allocating an additional \$9 billion for the LAUSD bond program.

The current managed program is the Updated School Upgrade Program (SUP) adopted by the Board of Education on August 24, 2021 and modified to include Measure US funds as allocated on August 7, 2024. The Updated SUP is composed of 14 program categories, known as "spending targets," with a total budget of approximately \$22 billion<sup>1</sup>. The Updated SUP is primarily funded by District Bonds Q, RR and US. The majority of SUP projects, approximately \$19.5 billion, or 91.6% of the total SUP budget, is managed by FSD.<sup>2</sup>

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<sup>1</sup> As of 8/31/25. The total LAUSD bond program includes approved projects which are managed within the Updated SUP and "legacy" programs. Legacy programs include the Capital Improvement Program (CIPR), the New Construction Program, the Modernization Program and the BB Program. The majority of projects included in legacy programs have achieved substantial completion, been closed out, reassigned to other managed programs, or remain active only for the purpose of resolving outstanding claims or other administrative or legal issues.

<sup>2</sup> Bond program projects are managed in the LAUSD organization according to project type and staff expertise in the following divisions: Facilities Services Division (FSD), Information Technology Services (ITS), Transportation Services Division (TSD), Chief Financial Officer (CFO) and Office of the Inspector General (OIG).

Specific bond program projects are included in the SUP where funds are available within spending targets and after they are approved by the Board of Education. Projects (scope, schedule and budget) are proposed as Strategic Execution Plan (SEP) amendments. Proposed projects are first considered by the BOC for recommendation and then presented to the Board of Education for approval. This process as it relates to the BOC is specified in the MOU with the District.

FSD Quarterly Program Expenditures and Change Order Rate:

- Total FSD expenditures for the month of July 2025 were \$107.1M with a cumulative change order rate of 13.46%. Expenditures and change order data for August and September 2025 were not yet available at the time of publication of this report.

See section “III. Resolutions Adopted” in this report for a summary of SUP proposed projects considered by the BOC this quarter.

## X. Committee Member—Appointments/Resignations/Elections

Ms. Aleigh Lewis, Los Angeles City Controller’s Office, reappointed on September 27, 2025.

## XI. BOC Budget

The BOC’s Annual Budget for the July 1, 2025 – June 30, 2026 Fiscal Year is \$687,894.00. Total Year-to-Date expenditures were \$142,009.04 or 21% of the budget.

	FY 25/26 Budget	Expenditures		YTD% of Budget Expended
		1st Quarter (FY)	YTD (FY)	
<b>Professional Service Contracts*</b>	\$175,403	\$15,923.00	\$15,923.00	9%
<b>Office**</b>	\$512,491	\$126,086.04	\$126,086.04	25%
<b>Totals</b>	\$687,894	\$142,009.04	\$142,009.04	21%

\*Year-to-date (YTD) expenditures for Professional Services Contracts are reported as actual payments and may reflect a lag in time between provision of services rendered, invoicing and actual payment. Expenditures for services provided during this quarter are not yet fully reflected in District financial data systems.

\*\*Office budget includes two District employee positions and will adjust according to the salary table schedule approved by the District.

## **XII. BOC Member Requests**

- BOC members have requested further briefings on the District's implementation of the ADA Transition Plan, a comprehensive project list from FSD for all active projects that includes initial approved budget and schedule and current Estimate at Completion (EAC) for budget and schedule, and a construction site visit to San Pedro High School.

First Quarter Report (July 1 through September 30, 2025) for fiscal year 2025/2026 approved and submitted by staff on November 6, 2025.

*/Timothy Popejoy/*

Timothy Popejoy

Administrator

Bond Oversight Committee

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# **EXHIBIT 1**

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## Bond Oversight Committee Meeting Attendance for 1st Quarter of FY 2025-26 Ending September 2025

<u>Name</u>	August 14, 2025 Regular Meeting	September 4, 2025 Regular Meeting
Ashenmiller, Bevin (Tenth District PTSA) **	●	○
Bell, Neelura (CA Charter School Association)	●	○
Betts, Sandra (CA Tax Reform Association)	●	●
Boggio, Chad (L.A. Co. Federation of Labor AFL-CIO)	○	●
Campbell, Robert (L.A. County Auditor/Controller's Office)*	●	●
Hamner, D. Michael (American Institute of Architects)	●	●
Kaiser, Ashley (Assoc. General Contractors of CA) **		
Lerchenmuller, Charlotte (ASCA-R)	●	●
Lewis, Aleigh (L.A. City Controller's Office)	●	●
MacFarlane, Patrick (Early Education Coalition)	●	●
McDowell, Jennifer (L.A. City Mayor's Office)	●	●
Mello, Brian (Assoc. General Contractors of CA)	○	○
Pansky, Scott (L.A. Area Chamber of Commerce)	○	●
Ramirez, Santa (Tenth District PTSA)		
Ross, William O. IV (31st District PTSA)	●	●
Rowles, Samantha (LAUSD Student Parent)	●	●
Anema, Rachelle (L.A. County Auditor/Controller's Office)**		

● = Present      ○ = Absent

-- = Non-Committee Member at time of Meeting

\*Primary Member      \*\*Alternate Member (Attendance box left blank if not needed to serve as alternate)